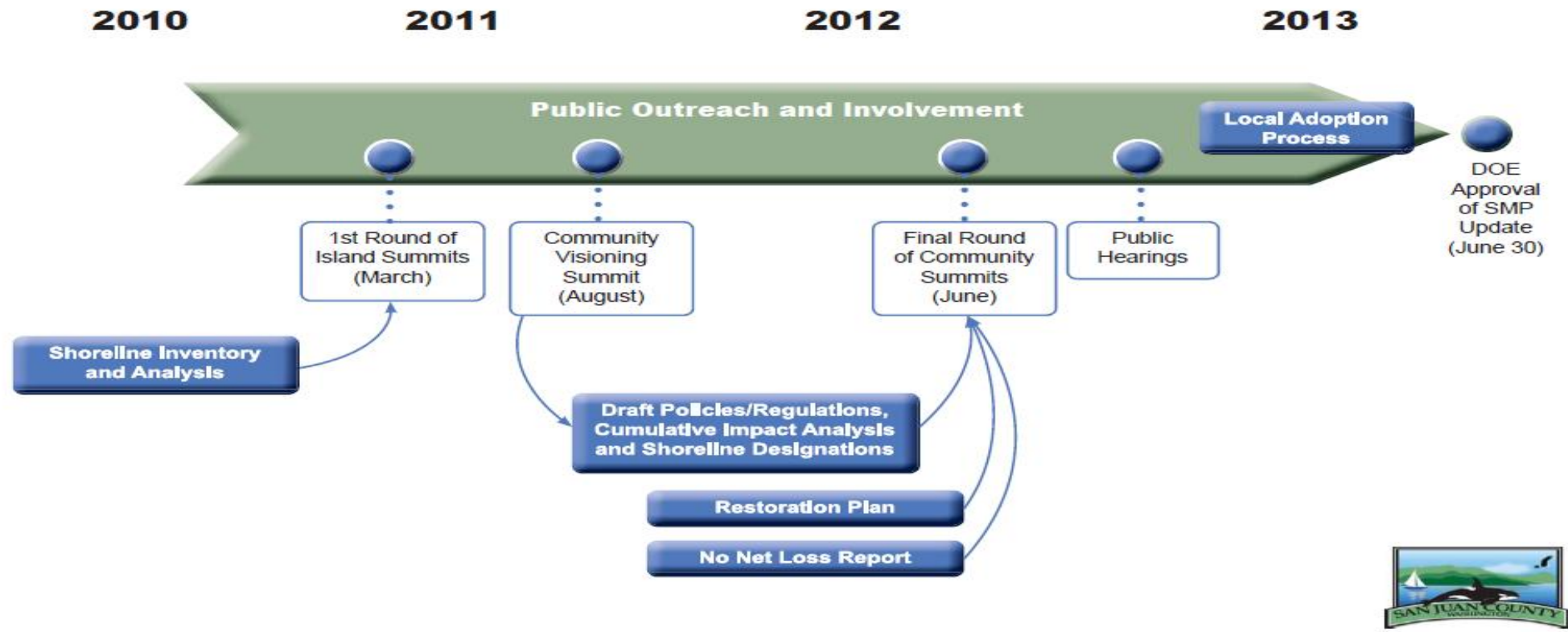


Shoreline Master Program Update Public Participation Plan
January 17, 2012



SMP Update Timeline



Task	Action	Public Participation Opportunities	Products and Projected Completion Date
	Phase 1. Preliminary Assessment of Shoreline Jurisdiction and Public Participation Plan		
1.1	<p>Preliminary Shoreline Jurisdiction: Statutory minimum areas to be identified consist of the following: Shorelines of Statewide Significance and Shorelines¹ including federal or tribal areas that are not solely controlled by the federal government or tribes; lakes and reservoirs larger than 20 acres and associated wetlands; lands extending 200 feet landward from the approximate ordinary high water mark and floodways and floodplain areas 200 feet landward from the approximate ordinary high water mark.</p> <ul style="list-style-type: none"> • Collect, analyze and evaluate available shoreline data including data on associated wetlands. • Develop draft maps showing shoreline jurisdiction. 	Preliminary maps available for review. Comments, suggestions and additions sought.	Preliminary map of areas subject to SMP published January 2011.
1.2	<p>Prepare and Approve Public Participation Plan: The plan details the different outreach tactics to be used to engage the citizenry of San Juan County.</p> <ul style="list-style-type: none"> • Prepare draft work plan. • Present plan to County Council. • Take comments and revise plan if necessary. • Council to approve final plan by resolution. 	Public hearing on plan, written and oral testimony taken.	Written plan adopted by Council March 2011. Draft list of inventory data sources and draft digital map folio completed January 2011.
1.3.A	<p>Identify representative parties for small group interviews: Currently this list includes the Common Sense Alliance; Friends of San Juans; Builders Association; Deer Harbor, Eastsound and Lopez Village Planning Committees; Chambers of Commerce on San Juan, Orcas and Lopez; San Juan County Visitors bureau; Citizen Alliance for Property Rights; Pacific Northwest Whale Watch Association; Lummi Indian Tribe; Skagit River Valley Coop; Orcas Island Realtor’s Association; San Juan County Realtors Association; San Juan Preservation Trust; Marine Resource Committee; Kwiaht; Sea Doc; Friday Harbor Labs; Lead Entity for Salmon Recovery; Whale Museum; San Juan Nature Institute; and Puget Sound Anglers.²</p>	Gather input from a broad cross section of the community.	
1.3.B	<p>First set of consultant interviews with representative parties. These will include as many interviews as possible over an intensive three day stint prior to the first set of island summit meetings on San Juan, Orcas and</p>	Participants and results published on	January 18, 2011 Lopez; January 19

¹ RCW 90.58.030(2)

² This list is more exemplary than exhaustive, the list of who was contacted and the final list of invitees will be posted on the County’s website.

	Lopez islands. These interviews gathered both hard and soft data. The interviews will provide an overview of the concerns, goals, and values of a broad cross section of county's citizens. The consultants will focus on the participants desires, values, concerns and visions for the future of the shoreline. The results will be posted on the County's SMP webpage. The results will help inform the summit meetings as well as the overall vision, goal and policy process.	interactive web page. Written comments taken.	Orcas; January 20, San Juan Island.
1.4	Council appointment of a Technical Advisory Committee (TAC) qualified to review and evaluate consultant's data to ensure consistency with the requirement to "make use of...available scientific information" ³ and ensure the County meets the 'no-net-loss' standard ⁴ . The purpose of the RFQ and Committee appointment is to provide an opportunity for citizens, with the appropriate training, to review the consultant's work and advise the Council and staff. <ul style="list-style-type: none"> • Publish RFQ for TAC. • Interview candidates. • Appoint committee. 	Anyone interested may respond to the RFQ.	Completed July 2011.
1.5	Set up interactive webpage. The web page will be accessible through the County's home page and will be the primary access point for all SMP update documents. The web page will: <ul style="list-style-type: none"> • Be interactive and will feature a 'Frequently Asked Questions' (FAQ) section. • Provide a calendar with dates of SMP related events. • Include link to maps and draft documents as well as the County's adopted Best Available Science and any Critical Area Ordinance regulations which also pertain to the shoreline. • Offer access to the results of the representative party interviews. • Provide a link to be included on a SMP e-mail list which receives all notices pertaining to the SMP update. • Provide a mediated discussion board. 	Public information & input throughout the SMP update process.	Created February 2011. Updated periodically.
	Phase 2. Shoreline Inventory, Analysis and Characterization		
2.1	Shoreline inventory: <ul style="list-style-type: none"> • Compile all pertinent and relevant data including plans, studies, inventories, maps etc. This includes information on Critical Areas, shoreline uses, land use patterns, impervious surfaces, platted lots, degraded areas suitable for restoration, public access sites including ROW, contemporary aerials, historical aerials, archaeological resources, and special interest areas (priority habitats, identified toxic sites, eroding shorelines etc.).⁵ 		List of sources and draft jurisdiction maps published in February 2011.
2.2	First set of island summit meetings. These meetings introduced the entire SMP update process. Gather and	Public Meetings on	Summit #1 March

³ See WAC 173.26.201 2 (a)

⁴ See WAC 173.26.186 8. and WAC 173.26.186.020 11.

⁵ RCW 90.58.100 (c-f)

	publish public comments.	each of the major ferry served islands. Citizens will be encouraged to share their thoughts, information, ideas, goals, visions etc.	1, 2011 at the Lopez Center for Community and Arts, 5-8 p.m. ; March 2, 2011 at the Madrona Room at the Orcas Center, 5-8 p.m. ; March 3, 2011 at the San Juan Senior Services Center, 5-8 p.m.
2.3	<p>Analyze the inventory information: Characterize ecosystem-wide processes.</p> <ul style="list-style-type: none"> • Conduct coarse scale analysis of the broader area that influences the shoreline, including a narrative that describes and illustrates the processes that are linked to the shoreline by hydrologic flows. • Present the geographic context for the shoreline and consider geology, soils, topography, vegetation and drainage patterns. • Identify areas that are important to maintaining shoreline ecological functions, such as wetlands or clay soils. <p>Characterize shoreline functions:</p> <ul style="list-style-type: none"> • This will be a detailed analysis with shoreline reach delineations based on land use and ecological processes. The analysis will include consideration of man made-features, such as bulkheads, stream confluences and drift cell boundaries. • Assess and evaluate shoreline ecological functions using current scientific understanding of ecosystem wide processes and functions within the jurisdiction. • Identify ecological functions that are healthy, adversely impacted and impaired. • Identify functions that may have ceased. 		Draft inventory and characterization report was available for public review and comment on 7 th September, 2011. A deadline for comments was set for October 14 th 2011. Revised draft of I&C expected 31 January 2012.
	<p>Conduct shoreline use analysis:</p> <ul style="list-style-type: none"> • Identify existing and likely or projected uses in shoreline areas. • As applicable, analyze potential use conflicts and identify possible adverse impacts on current ecological 		

	<p>functions.</p> <ul style="list-style-type: none"> • Estimate future demand for shoreline space.⁶ • Identify opportunities and demand for preferred uses, (water dependent, water related and water enjoyment uses) and potential use conflicts based on current use patterns and projected trends. • Identify current public access sites and opportunities for future access sites. 		
	<p>Prepare shoreline inventory and characterization report. This contains an analytical synthesis of the information developed as part of the inventory and identifies:</p> <ul style="list-style-type: none"> • Shoreline reach (zone) delineations that attach specific ecological functions and values to reaches. • Areas of degradation and opportunities for restoration, potential use conflicts and potential measures to assure no-net-loss of ecological functions and values. 		Revised report expected Jan 31, 2012
2.4	<p>Organize ‘drop in’ information meetings: Drop in sessions focused on the inventory and characterization report and community vision process. The purpose of the ‘drop in’ meetings is to provide an informal setting, outside of the larger public meetings, to answer questions, listen to concerns and to gather information regarding the community’s goals and visions.</p> <ul style="list-style-type: none"> • Determine the number of meetings necessary (probably 6-9 for 2011). • Determine locations: SJ Farmers Market, Orcas Farmers Market, Lopez Farmers Market, SJ County Fair and other locations to be determined. • Post locations, dates and times on webpage. • Post summaries on web page. 	CD&P staff will meet with the community in places the community already frequents.	<p>June, July, August 2011.</p> <p>3 Saturdays at Lopez Farmers Market, 3 at Orcas, 2 at San Juan and 4 days at the County Fair.</p>
2.5	<p>Inventory and characterization report.</p> <ul style="list-style-type: none"> • Publish report. • Hold a public combined workshop with planning commission and County Council to consider the salient aspects of the inventory and characterization report. • Consider public input. • Address specific issues (this process to remain constant throughout update process): <ul style="list-style-type: none"> a. Identify and isolate single specific issues through discussion with concerned parties. b. Consult with PA’s office, Dept. of Ecology and Dept. of Commerce to evaluate status of topic and investigate how other jurisdictions have dealt with the same or similar issue. c. Gather written opinions, post them on the webpage. d. Hold additional public meetings, if necessary. e. Revise documents as appropriate. • Submit to DOE when complete. 	Draft report published for public review and comments following the first island summit meetings.	<p>Technical Advisory committee comments were due in mid-august.</p> <p>Presentation to Council and planning commission scheduled for February, 27th 2012.</p> <p>.</p>

⁶ See WAC 173-26-201(3)(d)(ii)

	<p>Evaluate current SMP regulations for projected cumulative impacts to inform subsequent discussion on policies and regulations.</p> <ul style="list-style-type: none"> The report will describe projected impact, <u>if any</u>, on shoreline ecological functions and values if current regulations are maintained. 	Draft report published for public comments.	February 2012.
	<p>Phase 3</p> <p>Shoreline Environment Designation, Policy & Regulation Development; Cumulative Impact Analysis</p>		
3.1	<p>Develop a community vision for the shoreline to guide the update process.</p> <p>Second set of island summit meetings. These meetings will focus on the vision, goals and policies of the updated SMP. The regulations that follow will implement the community's vision and goals.</p> <ul style="list-style-type: none"> Develop County-wide shoreline goals. Develop shoreline general use policies, regulations and standards. Develop shoreline environment designations and environment-specific policies, regulations and standards. Develop shoreline specific use policies, regulations and standards. Develop shoreline modification activity policies, regulations and standards. 	Public visioning meetings on the major ferry served islands. Held in September, 2011.	Draft shoreline goals and policies in May 2012. Draft environment specific shoreline use and modifications sections July 2012.
3.2	Develop SMP administrative procedures and provisions.	Available for public comment and review when draft is complete.	May 2012
3.3	<p>Prepare preliminary cumulative impact analysis.</p> <ul style="list-style-type: none"> Evaluate and analyze draft SMP policies, regulations and environment designations to show how they achieve no net loss of shoreline ecological functions during the planning period. The analysis will include incremental and cumulative impacts of future uses and development allowed by the proposed SMP. The analysis will identify how proposed SMP regulations and standards and restoration activities will avoid and offset expected impacts of future permitted and exempt shoreline development. 	Available for public review & comment when draft is complete.	June 2012.
3.4	<p>Develop 3 case studies (if necessary).</p> <ul style="list-style-type: none"> Case studies will take typical development scenarios and show how the draft regulations, goals, & policies will affect them. Case studies will also address the manner in which the no-net loss standard will be achieved. 	Available for public comment when complete.	May-June 2012.
3.5	<p>Second set of consultant interviews with representative parties.</p> <ul style="list-style-type: none"> Interviews will be focused on the results of the second set of island summit meetings. 	Parties representing a broad cross section of the community will	This option is currently being reviewed and may

	<ul style="list-style-type: none"> • Interviews will develop further information regarding areas identified in the inventory as potential restoration sites, areas offering different problems or opportunities for public access, critical area protection, increased development etc. • Meetings are expected to address preliminary regulations and preliminary cumulative impact analysis developed following the second set of island summit meetings. • Summaries of these interviews will be posted on the webpage. 	be interviewed to gather information on shoreline related topics.	not be organized.
	Phase 4		
	Restoration Planning; Revisiting Cumulative Impact Analysis and Shoreline Regulations as Necessary		
4.1	<p>Based on inventory and characterization report develop a plan for restoration of impaired ecological functions. Report to include:</p> <ul style="list-style-type: none"> • Identification of degraded areas, impaired functions and sites with potential for ecological restoration. • Goals and priorities for restoration of degraded areas and impaired functions rather than specific projects. • Existing and ongoing restoration programs. • Timelines and benchmarks for achieving restoration goals. • Potential projects and programs that may be used to achieve restoration goals. • Mechanisms to ensure that restoration projects and programs will be implemented. • Timelines and benchmarks for measuring restoration progress. 	Draft report published for public review and comment.	Restoration Plan complete August 2012.
4.2	<p>Revisit draft SMP and cumulative impacts analysis and finalize SMP jurisdiction maps.</p> <ul style="list-style-type: none"> • Based on findings in cumulative impact analysis revisit, re-evaluate and revise draft SMP environment designations, policies and regulations developed in Phase 3 as needed to ensure no-net-loss. • Prepare report demonstrating how no net loss will be achieved by SMP. • Revise cumulative impact analysis as needed to reflect changes in SMP. • Prepare final SMP jurisdiction maps. 	Draft report published for public & Ecology review & comment.	October 2012.
4.3	<p>Schedule ‘drop-in’ meetings for spring and summer 2012 on each of the major ferry served islands. The purpose of the ‘drop in’ meetings is to provide an informal setting, outside of the larger public meetings, to answer questions, listen to concerns and to gather information regarding the community’s goals and visions.</p> <ul style="list-style-type: none"> • 2012 drop meetings will be focused on cumulative impact analysis, draft regulations, restoration planning and any specific concerns. • A booth will be manned at the farmers markets on San Juan, Lopez and Orcas Islands, and the County Fair with County Staff present to answer questions and take comments, suggestions and ideas. • Other places and times may be added. • Post dates and locations on webpage. • Post summary results on webpage. 	Opportunity for public to discuss SMP update with staff.	June, July and August, 2012.
4.4	Compile complete draft SMP.	Draft SMP published	August 2012

	<ul style="list-style-type: none"> Review documents provided by consultants to ensure conformance with SMA (RCW 90.58) and WAC 173.26. Send draft to DOE for the department's review and comments. 	prior to final set of summit meetings.	
4.5	<p>Complete island summit meeting #3.</p> <ul style="list-style-type: none"> Island summit meeting #3 will occur after the first complete draft of the SMP is complete. The primary focus of this meeting will be a review of the proposed draft SMP, in light of DOE initial comments. Results posted on the webpage. 	Public meeting to take comments and concerns regarding the draft SMP.	Expected September 2012
	<p>Phase 5 Local SMP Adoption Process</p>		
5.1	<p>Assemble complete draft of SMP for Public, Planning Commission and Council to review and adopt.</p> <ul style="list-style-type: none"> Compile appropriate documents. Complete a SEPA checklist (14 day review and appeal period). Make and publish a determination. Compile responses. Compile legal record for each phase of the SMP update process. 	Public may submit comments during the review period.	December-March 2013.
5.2	<p>Provide GMA required 60 day notice of the intent to adopt to the Dept. of Commerce.</p> <p>RCW 36.70A.106 requires a minimum 60 day notice to the Dept. of Commerce prior to adoption of any amendment to development code or Comprehensive Plan and the SMP update may amend both.</p>		December-March, 2013.
5.3	<p>Public Meetings.</p> <p>Following the compilation of the initial complete draft SMP, public information meetings and joint workshops with the planning commission and County Council will be scheduled.</p>	Public Meetings to provide citizens an opportunity to voice their concerns and for the county to gather further information.	September-December 2012.
5.4	<p>Public Hearings.</p> <p>A minimum of at least one public hearing must be held prior to the local adoption of the updated SMP.</p> <ul style="list-style-type: none"> The first public hearing will be a properly noticed formal hearing with the planning commission. Subsequent to planning commission Hearings and prior to Council hearings, a preliminary summary will be prepared responding to the comments received in public hearings and public comment periods. This summary will show how the draft SMP addresses each of the comments received. The second public hearing will be a properly noticed formal hearing with the County Council. Prior to the final hearing to adopt the SMP, staff will revise the Responsiveness Summary to include all remaining comments. Adopt the SMP and submit to Ecology. 	Public Hearings provide the public with the opportunity to address their concerns directly to the legislators.	January-April 2013.

5.5	<p>Prepare and publish Public Involvement Report. An evaluation of the public participation in the development of the SMP.</p>	Published for public review and comments.	March 2013
<p>Phase 6 Department of Ecology approval process.</p>			
6.1	<p>Public Hearings. As part of the DOE's review and adoption process, the DOE will have a 30 day comment period during which at least one public hearing will be held. All comments received will be forwarded to the County for response.</p>	Public invited to attend and to make comments to the DOE at public hearing.	April-May 2013
6.2	<p>Written Response. County must respond in writing to all written and oral comments received by Ecology during the Department's comment period.</p>	The responses to written and oral comments will be published for review and comment.	June 2013