

ORDINANCE NO. 12-2016**A 2016 DOCKET ORDINANCE UPDATING THE SAN JUAN COUNTY COMPREHENSIVE PLAN TRANSPORTATION ELEMENT, ADOPTING AMENDMENTS TO SECTION B, ELEMENT 6 TRANSPORTATION GOALS AND POLICIES AND APPENDIX 6 TRANSPORTATION, AND ADOPTING THE PARKS, TRAILS, AND NATURAL AREAS PLAN AND NONMOTORIZED PLAN INTO THE COMPREHENSIVE PLAN****BACKGROUND**

- A.** Pursuant to the Growth Management Act ((GMA); Chapter 36.70A RCW), San Juan County (County) adopted the San Juan County Comprehensive Plan (Comprehensive Plan), official maps, and implementing development regulations in the Unified Development Code; Title 18 San Juan County Code (SJCC).
- B.** These amendments are being considered as part of the County's 2016 annual docket of amendments to the Comprehensive Plan. Consistent with RCW 36.70A.130(2)(b) all docket proposals are considered concurrently so that the cumulative effects of the various proposals are ascertained.
- C.** The Transportation Element, a mandatory planning element of the Comprehensive Plan, was last updated in 2013. The GMA requires that communities include a pedestrian and bicycle component in their Comprehensive Plan (RCW 36.70A.070(6)(a)(vii) and WAC 365-196-430(2)(j)). This component is known as the nonmotorized plan which is primarily included in the existing Transportation Element, although the County's existing Parks, Trails and Natural Areas Plan (PTNA Plan) also includes components of the County's nonmotorized plans.
- D.** The PTNA Plan is updated every six years after an extensive public participation process. These updates allow the County to retain eligibility for grant funding from the Washington State Recreation and Conservation Funding Board. The PTNA Plan contains a community needs assessment, inventories of nonmotorized facilities, action plans, funding and capital facilities plans. It is developed by the San Juan County Parks and Fair Department, Public Works Department, and Land Bank who use it to implement nonmotorized transportation and recreation projects.
- E.** In these amendments, general transportation polices related to nonmotorized transportation are retained in the Transportation Element. Specific nonmotorized components of the existing Transportation Element are deleted and moved into a new 2017-2022 Parks, Trails and Natural Area Plan and Nonmotorized Plan adopted in the Comprehensive Plan Transportation Element.
- F.** The new 2017-2022 Parks, Trails and Natural Areas Plan and Nonmotorized Plan and amended Transportation Element eliminate duplication between the plans including redundancies in the inventories, goals and policies, financing methods, and capital and transportation improvement plans.
- G.** The Department of Community Development used the Washington State Department of Commerce's "Comprehensive Plan Checklist: Technical Assistance Tool" as an aid in reviewing the Comprehensive Plan amendments for consistency with the GMA.

H. Public participation was early and continuously throughout the amendment process. Many opportunities for community input were provided including workshops held on multiple islands. A community needs assessment was conducted to inform plan amendments. Information about the amendments was disseminated through the media in press releases, advertisements, and public notices. It was also provided in an electronically accessible format on the County's webpages. Efforts to inform and involve the public in the amendment process included the following activities:

I.	March 15, 2016	San Juan Island open house
II.	March 16, 2016	Shaw Island open house
III.	March 18, 2016	Planning Commission briefing
IV.	March 29, 2016	Lopez Island open house
V.	March 30, 2016	Orcas Island open house
VI.	May 5, 2016	Transmittal of the community needs assessment to County Council
VII.	May 9, 2016	County Council briefing and PowerPoint (1 st touch)
VIII.	May 19, 2016	Park & Recreation Commission briefing
IX.	May 20, 2016	Planning Commission briefing - needs assessment
X.	June 17, 2016	Planning Commission briefing
XI.	June 23, 2016	Park & Recreation Commission briefing
XII.	June 27, 2016	County Council briefing – goals and policies
XIII.	July 18, 2016	County Council briefing – capital facilities
XIV.	July 21, 2016	Park & Recreation Commission briefing
XV.	August 26, 2016	Planning Commission briefing
XVI.	August 31, 2016	State Environmental Policy Act DNS and Department of Commerce notification
XVII.	September 16, 2016	Planning Commission briefing, public hearing and deliberations
XVIII.	October 10, 2016	County Council 2 nd touch briefing
XIX.	November 8, 2016	County Council public hearing

- I.** In compliance with the State Environmental Policy Act (SEPA), the environmental and nonproject action SEPA checklists were completed and evaluated for the project. It was determined that the proposals would be unlikely to create any significant adverse environmental impacts. A Determination of Non-significance (DNS) was published on August 31, 2016, in the Journal of the San Juan Islands and The San Juan Islander. The DNS and checklists were provided to federal, state and local agencies in accordance with SJCC 18.80.050 and WAC 197-11-340. The Washington State Department of Ecology also published notice of the SEPA determination on their SEPA register under item No. 201604748.
- J.** As required by RCW 36.70A.106, a 60-day notice regarding the potential adoption of amendments to the Comprehensive Plan was provided to the Washington State Department of Commerce on August 31, 2016. On the same day, Commerce acknowledged receipt of the notice indicating that the notice was processed by the State under Material ID No. 22797.
- K.** The Planning Commission was briefed on the project on March 18, May 20, June 17, and August 26, 2016 prior to holding a duly advertised public hearing on September 16, 2016. Notices of the Planning Commission's public hearing were published in the San Juan County Journal and The San Juan Islander on August 31, 2016. The Planning Commission recommendation was forwarded to the County Council in October 2016. All documents were placed on the County's website.

- L. Staff reports dated August 1 and September 2, 2016 were transmitted to the Planning Commission. These reports summarized the amendments and the issues they address, discussed their merits and potential consequences, and presented recommendations and proposed amendatory language.
- M. The County Council was briefed about the amendments on May 9, June 27, July 18, and October 10, 2016 prior to holding a duly advertised public hearing on November 8, 2016. The hearing notice was published in The Journal of the San Juan Islands and Islands Sounder. Following the public hearing, County Council considered the recommendations of the Planning Commission and staff, and written and oral testimony from the public.
- N. The County Council makes the following findings:
1. The Comprehensive Plan is the official policy statement of the County, and provides a long-range framework to guide decisions about growth, land uses, transportation systems, conservation of natural resources, capital expenditures, and procedures and programs. The public was provided notice and opportunities to review and comment on the draft amendments to the Comprehensive Plan Transportation Element, its supportive documents, and the environmental impacts of their adoption. This meets the requirements of RCW 36.70A.035 and 36.70A.140.
 2. The Comprehensive Plan Transportation Element, as amended by this action, was prepared as required in RCW 36.70A.040(1), meets the requirements of, and is consistent with, the GMA.
 3. The amendments will provide policy guidance as shown in Exhibits A and C in a manner consistent with the overall goals of the Comprehensive Plan and Vision Statement.
 4. Specific nonmotorized plan information was consolidated into the new 2017-2022 Parks, Trails, Natural Areas Plan and Nonmotorized Plan to make it easier for multiple departments, trail organizations, and agencies to implement and update the nonmotorized plans.
 5. Minor amendments to the Transportation Element include updating the introduction, removing the pedestrian, bicycle, and trails goals and policies from the Transportation Element, and removing the trails inventory from Appendix 6. These items are incorporated and updated in the new 2017-2022 Parks, Trails and Natural Areas Plan and Nonmotorized Plan based upon the 2016 community needs assessment and an updated inventory. The following bullets highlight the amendments to the Comprehensive Plan Section B, Element 6 Transportation Goals and Policies and Appendix 6 Transportation:
 - a. Section B.6.1.A "Purpose and Background" is amended to update references to the nonmotorized plan and PTNA Plans, adopt the Parks, Trails, Natural Areas and Nonmotorized Plan, and to delete references to the 2012 SJI Scenic Byway Corridor Management Plan because it is not the County's Plan and is not implemented.
 - b. Section B.6.2.B "Transportation Financing Goals and Policies" is amended to delete "2010" before "Parks, Trails and Natural Areas Plan" and to add "and Nonmotorized Plan" to the document title. Amendments in Policy 6.2.B.2 also clarify the rating system used in the ranking of the nonmotorized projects.

- c. Section B.6.2.C “General Level of Service (LOS) Goal and Policies” is amended to delete the word “trails” in the goal.
 - d. Section B.6.5. “Land Transportation Goals and Policies” is amended by deleting specific policies related to nonmotorized modes of transportation and “2010” before “Parks, Trails and Natural Areas Plan” and to add “and Nonmotorized Plan.” The reference to the 2012 SJI Scenic Byway Corridor Management Plan in Goal 5 is also deleted.
 - e. Section B.6.5.F “Policies for Bicycles and Mopeds” is amended by clarifying “moped” and deleting the bicycle policies because these policies are updated and addressed in Chapter 5 of the new 2017-2022 Parks, Trails and Natural Areas Plan and Nonmotorized Plan.
 - f. Section B.6.5.G “Policies for Trails” is amended by deleting trail policies because they are updated and incorporated in Chapter 5 of the new 2017-2022 Parks, Trails and Natural Areas Plan and Nonmotorized Plan.
 - g. Appendix 6 Transportation is amended as follows:
 - i. Section I.C.3 Nonmotorized transportation is deleted;
 - ii. Section II.A.6 Nonmotorized is deleted; and
 - iii. Section V, Table 13 Trails Inventory is deleted.
6. The new 2017-2022 Parks, Trails and Natural Areas Plan and Nonmotorized Plan replaces the previous 2011-2016 Parks, Trails and Natural Areas Plan.
7. This docket proposal is consistent with the GMA, the Town of Friday Harbor Comprehensive Plan, relevant county-wide planning policies and other Comprehensive Plan elements and development regulations with one exception. The amendments include updated population projections based upon the latest Office of Financial Management projections. Population projections throughout the Comprehensive Plan will be updated during the County’s periodic plan update.

NOW, THEREFORE, BE IT ORDAINED by the County Council of San Juan County, Washington, as follows:

Section 1. Adoption of Amendments to the Comprehensive Plan:

The Comprehensive Plan, Section B, Element 6 Transportation and Ordinance Nos. 21-2013 § 1, 15-2005 § 1, 12-2001 § 1, and 2-1998 § 1 are amended as shown on attached Exhibit A.

Section 2. Adoption of Amendments to the Comprehensive Plan:

Appendix 6 Transportation and Ordinance Nos. 21-2013 § 3, 26-2002 § 1, and 2-1998 § 1 are amended as shown on attached Exhibit B.

Section 3. Adoption of Amendments to the Comprehensive Plan:

The 2017-2022 Parks Trails and Natural Area Plan and Nonmotorized Plan as shown on attached Exhibit C is adopted as Appendix 11 of the Comprehensive Plan. This supersedes the 2011-2016 Parks, Trails, and Natural Areas Plan.

Section 4. Savings Clause:

This ordinance shall not affect any pending suit or proceeding; or any rights acquired; or liability or obligation incurred under the sections amended or repealed; nor shall it affect any proceeding instituted under those sections. All rights and obligations existing prior to adoption of this ordinance shall continue in full force and effect.

Section 5. Severability:

If any provision of this ordinance or its application to any person is held invalid, the remainder of this ordinance and the application to other persons or circumstances shall not be affected. Remaining sections of the ordinance shall be interpreted to give effect to the spirit of the ordinance prior to removal of the portions declared invalid.

Section 6. Effective Date:

This ordinance shall take effect on the tenth working day after adoption.

ADOPTED this 8TH day of NOVEMBER 2016.

ATTEST: Clerk of the Council

**COUNTY COUNCIL
SAN JUAN COUNTY, WASHINGTON**

Ingrid Gabriel 11.14.2016
Ingrid Gabriel, Clerk Date

Jamie Stephens
Jamie Stephens, Chair
District 3

REVIEWED BY COUNTY MANAGER

Michael J. Thomas 11/9/16
Michael J. Thomas Date

Rick Hughes
Rick Hughes, Vice-Chair
District 2

RANDALL K. GAYLORD
APPROVED AS TO FORM ONLY

Bob Jarman
Bob Jarman, Member
District 1

By: gk 11-9-2016
Date

- Exhibit A: San Juan County Comprehensive Plan Section B, Element 6 Transportation
- Exhibit B: San Juan County Comprehensive Plan Appendix 6 (Transportation)
- Exhibit C: 2017-2022 San Juan County Parks, Trails, Natural Areas Plan and Nonmotorized Plan